Message Text

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E.O. 11652: GDS

TAGS: PLAB, ILO

SUBJECT: ILO - MAINWARING TEXT ON ARTICLE 17

REF: GENEVA 4888

1. DEPT IS CONCERNED THAT SUBSTITUTE AMENDMENT REFTEL WOULD LEAVE OPEN POSSIBILITY OF RESOLUTION SIMILAR TO 1974 RESOLUTIONS CONDEMNING ISRAEL REACHING CONFERENCE PLENARY AGAIN, SINCE IT WOULD NOT PREVENT CONDEMNATION WITHOUT INVESTIGATION WHERE INVESTIGATION NOT PROVIDED FOR BY THE PROCEDURESREFERRED TO IN PARA 2(A) REFTEL AND NOT AN EMERGENCY. FOR EXAMPLE, THRUST OF ARAB JUSTIFICATION FOR 1974 RESOLUTION CONDEMNING ISRAEL WAS AND REMAINS THAT SUBSTANCE OF COMPLAINT WAS INADMISSIBLE UNDER ARTICLE 24 OF ILO CONSTITUTION, SINCE IT DEALT WITH OCCUPIED TERRITORIES WHERE NO ISRAELI JURISDICTION REQUIRED BY LANGUAGE OF ARTICLE 24. ARABS ARGUE THAT THERE-FORE THEIR RECOURSE TO ILO PROCEDURES WAS PRECLUDED BY LANGUAGE OF ARTICLE 24 CONFIDENTIAL

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AND THEIR UNWILLINGNESS TO ACKNOWLEDGE ISRAELI JURISDICTION OVER OCCUPIED TERRITORIES. IN SHORT, MAINWARING DRAFT WOULD ADMIT RESOLUTIONS OF CONDMENATION WITHOUT INVESTIGATION WHERE FOR SOME REASON THEY WERE DEEMED INADMISSIBLE UNDER OTHER PROCEDURES. WHERE CONDEMNATION DESIRED AND NO PROCEDURE AVAILABLE AND NO EMERGENCY DEPT

BELIEVES ESTABLISHMENT OF PROCEDURE IS PREFERABLE TO UNSUBSTANTIATED CONDEMNATION.

- 2. THEREFORE, FIRST SENTENCE OF 2(A) SHOULD READ..."REFERS TO A MATTER WHICH HAS NOT BEEN RAISED IN ACCORDANCE..." THIS WOULD MEAN THAT IF IT COULD BE RAISED IN ACCORDANCE WITH AN ESTABLISHED ILO PROCEDURE, IT SHOULD BE; IF IT CAN'T BE RAISED IN ACCORDANCE WITH AN ESTABLISHED ILO PROCEDURE. IT SHOULDN'T BE RAISED AT ALL.
- 4. CLAUSE 2(B) ADD "EXCEPT THAT A RESOLUTION OF CONDEMNATION WOULD BE IN ORDER ONLY FOR THE DELAY AND NOT FOR THE SUBSTANCE OF THE ALLEGATION."
- 5. IF THESE CHANGES ACCEPTABLE, DEPT WOULD WARMLY SUPPORT MAINWARING DRAFT. IF CHANGES UNACCEPTABLE, BUT DRAFT OTHERWISE AGREEABLE TO G-77, DEPT WOULD RELUCTANTLY SUPPORT, IF TACTICAL CONSIDERATIONS DICTATE.
- 6. DEPT CONSIDERS STATEMENT OF PRINCIPLE THAT THERE SHOULD BE NO CONDEMNATION WITHOUT INVESTIGATION PREFERABLE TO FAILURE TO GET EVEN RECORD VOTE ON SUBSTANCE OF ARTICLE 17 AMENDMENT. VANCE

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